

TOWN OF SEEKONK, MASSACHUSETTS

**REPORT ON EXAMINATION OF
BASIC FINANCIAL STATEMENTS**

JUNE 30, 2008

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TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report	1 – 2
Management's Discussion and Analysis	3 – 9
Basic Financial Statements	
Statement of Net Assets	10
Statement of Activities	11 – 12
Governmental Funds – Balance Sheet	13
Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balances	14
Reconciliation of the Governmental Funds Balance Sheet Total Fund Balances to the Statement of Net Assets	15
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	16
General Fund – Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual	17
Proprietary Fund – Statement of Net Assets	18
Proprietary Fund – Statement of Revenues, Expenses, and Changes in Fund Net Assets	19
Proprietary Fund – Statement of Cash Flows	20
Fiduciary Funds – Statement of Fiduciary Net Assets	21
Fiduciary Funds – Statement of Changes in Fiduciary Net Assets	22
Notes to Basic Financial Statements	23 – 48

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INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of Selectmen
Town of Seekonk, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Town of Seekonk, Massachusetts as of and for the year ended June 30, 2008, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Town of Seekonk, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Seekonk, Massachusetts, as of June 30, 2008, and the respective changes in financial position, and, where applicable, cash flow thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2009, on our consideration of the Town of Seekonk, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages **3** through **9**, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it

R. E. Brown & Company

June 15, 2009

TOWN OF SEEKONK, MASSACHUSETTS

Management's Discussion and Analysis

As management of the Town of Seekonk (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2008. We encourage readers to consider this information in addition to the statements and notes.

The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). GASB is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Users of these financial statements, such as investors and rating agencies, rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users can assess the financial condition of one government compared to others.

Financial Highlights:

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$46.6 million (*net assets*). Of this amount, \$30.1 million is considered unrestricted (*unrestricted net assets*).
- The unrestricted net assets of the Town's governmental activities are \$29.8 million, and may be used to meet the government's ongoing obligations to citizens and creditors. The unrestricted net assets of the Town's business-type activities are \$320 thousand and may be used to meet the ongoing obligations of the Town's Curbside Trash Collection and Recycling business-type activities.
- The government's total net assets decreased by \$471 thousand or 1% in fiscal 2008. Within this total, net assets of governmental activities decreased by \$536 thousand, a 1% decrease from fiscal 2007. Net assets of business-type activities increased by \$64,892 or 25% from 2007.
- At June 30, 2008, the Town's governmental funds had a combined ending fund balance of \$9.07 million. The combined governmental funds balance increased by \$231 thousand or 3% from the prior year's ending fund balance. A total of \$7.968 million is considered unreserved at June 30, 2008.
- The Town's general fund reported a total fund balance of \$3.089 million at the end of fiscal 2008. The unreserved fund balance for the general fund was \$2.220 million or 5.44% of total general fund expenditures and transfers to other funds. There was an \$306 thousand increase in total general fund undesignated balance for the year. A total of \$4 thousand of the unreserved fund balance was designated for funding the fiscal year 2009 budget.
- The total cost of all Town services for fiscal 2008 was \$44.040 million; \$43.056 million of which was for governmental services, and \$984 thousand of which was for business-type activities.
- The Town's total bonded debt decreased by \$2.390 million or 6% or 6.28% during the year.

Overview of the Financial Statements:

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements consist of three components:

- 1) Government-wide Financial Statements
- 2) Fund Financial Statements
- 3) Notes to the Basic Financial Statements.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private sector business.

The *statement of net assets* presents information on all of the Town's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the cash flows*. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions and activities of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions and activities that are intended to recover all or a significant portion of their costs through user fees or charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, human services, culture and recreation, conservation, employee benefits, debt service, and state/county assessments. The business-type activities include sanitation services.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluation of a government's near-term financing requirements.

Because the focus of governmental funds financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Seekonk adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance within this budget.

Proprietary funds: *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town has one enterprise fund:

- *Trash (Sanitation) Enterprise Fund* – accounts for the trash collection and disposal activities of the Town.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not included in the government-wide financial statements because the resources of the funds are not available to support the Town's own functions and activities. The accounting used for fiduciary funds is much like that used for proprietary funds.

- *Private-purpose trust funds* and *agency funds* are each reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively.

Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis:

The chart on the following page summarizes key financial components of the Town's financial statements.

As noted earlier, assets exceeded liabilities by \$46,607,395 at the close of fiscal year 2008. The Town is able to report positive balances in all categories of net assets, both government as a whole, and for its separate governmental and business-type activities.

The largest component of the Town's total net assets are its unrestricted net assets totaling \$30,157,239 (65%), which may be used to meet the government's ongoing obligations to its citizens and creditors.

The Town's investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related outstanding debt used to acquire those assets, is \$11,956,760 or 26% of net assets. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in the Town's capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The Town decreased its total liabilities by \$2.498 million over fiscal year 2007, while total assets decreased by \$2.969, or 3%. Total assets of the governmental activities decreased by \$3,014,387, a 3% decrease from fiscal 2007. Total assets of the business-type activities increased by \$44,836, or 16 % from fiscal 2007.

Town of Seekonk - Financial Highlights

	Governmental Activities		Business-type Activities		Total Primary Government	
	FY 2008	FY 2007	FY 2008	FY 2007	FY 2008	FY 2007
Assets:						
Current assets	\$ 15,545,928	\$ 15,993,129	\$ 332,309	\$ 287,473	\$ 15,878,237	\$ 16,280,602
Noncurrent assets (excluding capital)	26,151,558	28,207,830	-	-	26,151,558	28,207,830
Capital assets	47,442,142	47,953,056	-	-	47,442,142	47,953,056
Total assets	89,139,628	92,154,015	332,309	287,473	89,471,937	92,441,488
Liabilities:						
Current liabilities (excluding debt)	4,762,164	3,101,794	11,891	31,947	4,774,055	3,133,741
Noncurrent liabilities (excluding debt)	2,419,499	4,167,442	-	-	2,419,499	4,167,442
Current debt	2,145,714	2,390,714	-	-	2,145,714	2,390,714
Noncurrent debt	33,525,274	35,670,988	-	-	33,525,274	35,670,988
Total liabilities	42,852,651	45,330,938	11,891	31,947	42,864,542	45,362,885
Net Assets:						
Capital assets net of related debt	11,956,760	10,088,068	-	-	11,956,760	10,088,068
Restricted	4,493,396	7,163,968	-	-	4,493,396	7,163,968
Unrestricted	29,836,821	29,571,041	320,418	255,526	30,157,239	29,826,567
Total net assets	\$ 46,286,977	\$ 46,823,077	\$ 320,418	\$ 255,526	\$ 46,607,395	\$ 47,078,603
Revenues						
<i>Program Revenues:</i>						
Charges for services	\$ 2,040,156	\$ 2,100,805	\$ 1,091,077	\$ 847,479	\$ 3,131,233	\$ 2,948,284
Operating grants and contributions	9,354,656	8,496,152	-	-	9,354,656	8,496,152
Capital grants and contributions	13,500	20,492,802	-	-	13,500	20,492,802
<i>General Revenues:</i>						
Real Estate and personal property taxes	26,313,054	25,667,359	-	-	26,313,054	25,667,359
Tax Liens	406,414	87,265	-	-	406,414	87,265
Motor vehicle and other excise taxes	1,910,757	1,909,991	-	-	1,910,757	1,909,991
Hotel/Motel Tax	368,074	363,671	-	-	368,074	363,671
Penalties and Interest on Taxes	103,708	89,551	-	-	103,708	89,551
Nonrestricted grants and contributions	1,602,322	1,581,055	-	-	1,602,322	1,581,055
Unrestricted investment income	342,823	408,548	-	-	342,823	408,548
Other revenues	22,705	69,536	-	-	22,705	69,536
Total Revenues	42,478,169	61,266,735	1,091,077	847,479	43,569,246	62,114,214
Expenses:						
General Government	1,743,047	1,607,400	-	-	1,743,047	1,607,400
Public Safety	5,406,841	4,821,824	-	-	5,406,841	4,821,824
Education	21,762,227	20,726,777	-	-	21,762,227	20,726,777
Public Works	1,184,991	689,932	-	-	1,184,991	689,932
Human Services	612,404	518,618	-	-	612,404	518,618
Conservation	40,366	19,105	-	-	40,366	19,105
Culture and Recreation	871,238	795,854	-	-	871,238	795,854
Employee Benefits	9,606,932	8,948,635	-	-	9,606,932	8,948,635
State and County Assessments	310,945	318,842	-	-	310,945	318,842
Interest	1,517,318	1,600,819	-	-	1,517,318	1,600,819
Sanitation	-	-	984,145	855,912	984,145	855,912
Total Expenses	43,056,309	40,047,806	984,145	855,912	44,040,454	40,903,718
Increase (decrease) in Net Assets before transfers	(578,140)	21,218,929	106,932	(8,433)	(471,208)	21,210,496
Transfers	42,040	37,086	(42,040)	(37,086)	-	-
Change in Net Assets	(536,100)	21,256,015	64,892	(45,519)	(471,208)	21,210,496
Net Assets - beginning	46,823,077	25,567,062	255,526	301,045	47,078,603	25,868,107
Net Assets - ending	\$ 46,286,977	\$ 46,823,077	\$ 320,418	\$ 255,526	\$ 46,607,395	\$ 47,078,603

Financial Analysis of Governmental Funds:

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the Town. At June 20, 2008, unreserved fund balance of the general fund was \$2,220,968, while the total fund balance was \$3,089,196. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 5.35% of total general fund expenditures, while total fund balance 7.45% of the same amount.

General fund revenues increased by \$2,422,955, and the fund balance of the general fund increased by \$91,475. This result is the product of management's conservative planning and budgeting and the use of unreserved fund balance to maintain the Town's services.

The stabilization funds have accumulated fund balances of \$2,462,939, which represents 5.94% of general fund expenditures.

General Fund Budget Highlights

There were no changes between the original and final budget of the Town approved at Town Meeting. The Town budgeted \$38.269 million in revenues and \$38.968 million in expenses, drawing on transfers (\$666 thousand) to finance the difference.

Capital Asset and Debt Administration

Capital Assets – In conjunction with the operating budget, the Town annually prepares a capital budget for the upcoming fiscal year.

The Town's investment in capital assets (net of depreciation) for governmental and business-type activities as of June 30, 2008, amounts to \$47,442,142. The investment in capital assets includes land, buildings, capital improvements (other than buildings), machinery and equipment, vehicles, infrastructure, and construction in progress.

Capital Assets (Net of Depreciation)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	FY 2008	FY 2007	FY 2008	FY 2007	FY 2008	FY 2007
Land	\$ 4,354,657	\$ 4,354,657	\$ -	\$ -	\$ 4,354,657	\$ 4,354,657
Buildings	37,334,881	38,130,381	-	-	37,334,881	38,130,381
Capital Improvements (other than buildings)	1,712,980	1,809,014	-	-	1,712,980	1,809,014
Machinery and Equipment	1,532,612	1,622,900	-	-	1,532,612	1,622,900
Vehicles	1,133,233	1,019,800	-	-	1,133,233	1,019,800
Infrastructure	1,314,541	1,016,304	-	-	1,314,541	1,016,304
Construction in Progress	59,238	-	-	-	59,238	-
Total Capital Assets	\$ 47,442,142	\$ 47,953,056	\$ -	\$ -	\$ 47,442,142	\$ 47,953,056

The governmental activities capital assets had additions of \$1,804,200 during the current fiscal year. Total depreciation was \$2,315,114, resulting in a net decrease to capital assets of \$510,914.

Long term debt – The Town’s debt burden is reasonable in relation to other communities its size. Outstanding long-term debt, as of June 20, 2008, totaled \$35,670,988. Total debt consists of the following:

Outstanding Debt at Year End		
Governmental Activities	Outstanding June 30, 2008	Outstanding June 30, 2007
Education buildings	\$ 8,810,000	\$ 9,620,000
Municipal Purpose	-	280,000
School Construction	20,905,000	21,845,000
MWPAT Septic loan	275,988	296,702
Police & Fire Facility	5,680,000	6,020,000
Total Governmental Activities	\$ 35,670,988	\$ 38,061,702
Business-type Activities	Outstanding June 30, 2008	Outstanding June 30, 2007
Sanitation	\$ -	\$ -
Total Business-type Activities	\$ -	\$ -

Please refer to Notes **5** and **9** for further discussion of the major capital and debt activities.

Economic Factors and Next Year’s Budget and Rates

The following factors were considered in preparing the Town’s fiscal year 2009 budget:

- ***Wage Settlements***
- ***Pension Costs***
- ***Health Insurance***
- ***Regional Economic Decline***
- ***State Aid Projections***

Request for Information

This financial report is designed to provide a general overview of the Town’s finances for all of those with an interest in the Town’s finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to: Director of Finance, Town of Seekonk, 100 Peck Street, Seekonk, MA 02771.

**TOWN OF SEEKONK, MASSACHUSETTS
STATEMENT OF NET ASSETS
JUNE 30, 2008**

	PRIMARY GOVERNMENT		
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
<u>ASSETS</u>			
CURRENT:			
CASH AND SHORT-TERM INVESTMENTS	\$ 10,640,190	\$ 283,628	\$ 10,923,818
RECEIVABLES, NET OF ALLOWANCE FOR UNCOLLECTIBLES:			
REAL ESTATE AND PERSONAL PROPERTY TAXES	484,334	-	484,334
TAX LIENS	452,761	-	452,761
MOTOR VEHICLE EXCISE TAXES	178,115	-	178,115
USER FEES	7,063	48,681	55,744
DEPARTMENTAL AND OTHER	130,855	-	130,855
INTERGOVERNMENTAL	3,652,610	-	3,652,610
NONCURRENT:			
RECEIVABLES, NET OF ALLOWANCE FOR UNCOLLECTIBLES:			
INTERGOVERNMENTAL	26,151,558	-	26,151,558
CAPITAL ASSETS, NET OF ACCUMULATED DEPRECIATION	47,442,142	-	47,442,142
TOTAL ASSETS	89,139,628	332,309	89,471,937
<u>LIABILITIES</u>			
CURRENT:			
ACCOUNTS PAYABLE	1,974,551	11,891	1,986,442
OTHER LIABILITIES	57,710	-	57,710
ACCRUED INTEREST	426,241	-	426,241
CAPITAL LEASES PAYABLE	248,712	-	248,712
BONDS AND NOTES PAYABLE	2,145,714	-	2,145,714
LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS	1,765,000	-	1,765,000
COMPENSATED ABSENCES	289,950	-	289,950
NONCURRENT:			
CAPITAL LEASE PAYABLE	322,603	-	322,603
BONDS AND NOTES PAYABLE	33,525,274	-	33,525,274
LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS	1,570,000	-	1,570,000
COMPENSATED ABSENCES	526,896	-	526,896
TOTAL LIABILITIES	42,852,651	11,891	42,864,542
<u>NET ASSETS</u>			
INVESTED IN CAPITAL ASSETS, NET OF RELATED DEBT	11,956,760	-	11,956,760
RESTRICTED FOR:			
STREETS	2,321,572	-	2,321,572
PERMANENT FUNDS:			
EXPENDABLE	109,083	-	109,083
NONEXPENDABLE	233,703	-	233,703
OTHER PURPOSES	1,829,038	-	1,829,038
UNRESTRICTED	29,836,821	320,418	30,157,239
TOTAL NET ASSETS	\$ 46,286,977	\$ 320,418	\$ 46,607,395

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED JUNE 30, 2008**

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES			NET (EXPENSE) REVENUE
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	
PRIMARY GOVERNMENT:					
GOVERNMENTAL ACTIVITIES:					
GENERAL GOVERNMENT	\$ 1,743,047	\$ 254,652	\$ 1,459	\$ -	\$ (1,486,936)
PUBLIC SAFETY	5,406,841	905,859	164,160	-	(4,336,822)
EDUCATION	21,762,227	569,075	5,424,943	-	(15,768,209)
PUBLIC WORKS	1,184,991	63,821	19,191	-	(1,101,979)
HUMAN SERVICES	612,404	144,545	30,344	13,500	(424,015)
CONSERVATION	40,366	-	-	-	(40,366)
CULTURE & RECREATION	871,238	102,204	26,952	-	(742,082)
EMPLOYEE BENEFITS	9,606,932	-	3,687,607	-	(5,919,325)
STATE & COUNTY ASSESSMENTS	310,945	-	-	-	(310,945)
INTEREST	1,517,318	-	-	-	(1,517,318)
TOTAL GOVERNMENTAL ACTIVITIES	43,056,309	2,040,156	9,354,656	13,500	(31,647,997)
BUSINESS-TYPE ACTIVITIES:					
NON-MAJOR	984,145	1,091,077	-	-	106,932
TOTAL BUSINESS-TYPE ACTIVITIES	984,145	1,091,077	-	-	106,932
TOTAL PRIMARY GOVERNMENT	\$ 44,040,454	\$ 3,131,233	\$ 9,354,656	\$ 13,500	\$ (31,541,065)

See accompanying notes to the basic financial statements

(continued)

**TOWN OF SEEKONK, MASSACHUSETTS
STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED JUNE 30, 2008**

	PRIMARY GOVERNMENT		
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTAL
CHANGES IN NET ASSETS:			
NET (EXPENSE) REVENUE FROM PREVIOUS PAGE	\$ (31,647,997)	\$ 106,932	\$ (31,541,065)
GENERAL REVENUES:			
REAL ESTATE AND PERSONAL PROPERTY TAXES, NET OF TAX REFUNDS PAYABLE	26,313,054	-	26,313,054
TAX LIENS	406,414	-	406,414
MOTOR VEHICLE AND OTHER EXCISE TAXES	1,910,757	-	1,910,757
HOTEL/MOTEL TAX	368,074	-	368,074
PENALTIES AND INTEREST ON TAXES	103,708	-	103,708
GRANTS AND CONTRIBUTIONS NOT RESTRICTED TO SPECIFIC PROGRAMS	1,602,322	-	1,602,322
UNRESTRICTED INVESTMENT INCOME	342,823	-	342,823
MISCELLANEOUS	22,705	-	22,705
TRANSFERS, NET	42,040	(42,040)	-
TOTAL GENERAL REVENUES AND TRANSFERS	31,111,897	(42,040)	31,069,857
CHANGE IN NET ASSETS	(536,100)	64,892	(471,208)
NET ASSETS:			
BEGINNING OF YEAR	46,823,077	255,526	47,078,603
END OF YEAR	\$ 46,286,977	\$ 320,418	\$ 46,607,395

See accompanying notes to the basic financial statements

(concluded)

**TOWN OF SEEKONK, MASSACHUSETTS
GOVERNMENTAL FUNDS
BALANCE SHEET
JUNE 30, 2008**

<u>ASSETS</u>	GENERAL	MUNICIPAL CAPITAL STABILIZATION	STABILIZATION	NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
CASH AND SHORT-TERM INVESTMENTS	\$ 5,054,424	\$ 1,325,472	\$ 1,137,467	\$ 3,122,827	\$ 10,640,190
RECEIVABLES, NET OF ALLOWANCE FOR UNCOLLECTIBLES:					
REAL ESTATE AND PERSONAL PROPERTY TAXES	484,334	-	-	-	484,334
TAX LIENS	452,761	-	-	-	452,761
MOTOR VEHICLE EXCISE TAXES	178,115	-	-	-	178,115
USER FEES	7,063	-	-	-	7,063
DEPARTMENTAL AND OTHER	55	-	-	130,800	130,855
INTERGOVERNMENTAL	28,207,830	-	-	1,596,338	29,804,168
TOTAL ASSETS	\$ 34,384,582	\$ 1,325,472	\$ 1,137,467	\$ 4,849,965	\$ 41,697,486
<u>LIABILITIES AND FUND BALANCES</u>					
LIABILITIES:					
ACCOUNTS PAYABLE	\$ 1,934,388	\$ -	\$ -	\$ 40,163	\$ 1,974,551
OTHER LIABILITIES	57,710	-	-	-	57,710
DEFERRED REVENUES	29,303,288	-	-	1,291,586	30,594,874
TOTAL LIABILITIES	31,295,386	-	-	1,331,749	32,627,135
FUND BALANCES:					
RESERVED FOR:					
ENCUMBRANCES AND CONTINUING APPROPRIATIONS	868,228	-	-	-	868,228
PERPETUAL PERMANENT FUNDS	-	-	-	233,703	233,703
UNRESERVED					
DESIGNATED FOR SUBSEQUENT YEARS' EXPENDITURES	4,000	1,320,734	-	-	1,324,734
UNDESIGNATED, REPORTED IN:					
GENERAL FUND	2,216,968	-	-	-	2,216,968
SPECIAL REVENUE FUNDS	-	4,738	1,137,467	2,989,824	4,132,029
CAPITAL PROJECTS FUNDS	-	-	-	185,606	185,606
PERMANENT FUNDS	-	-	-	109,083	109,083
TOTAL FUND BALANCES	3,089,196	1,325,472	1,137,467	3,518,216	9,070,351
TOTAL LIABILITIES AND FUND BALANCES	\$ 34,384,582	\$ 1,325,472	\$ 1,137,467	\$ 4,849,965	\$ 41,697,486

See accompanying notes to the basic financial statements

TOWN OF SEEKONK, MASSACHUSETTS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
FISCAL YEAR ENDED JUNE 30, 2008

	GENERAL	MUNICIPAL CAPITAL STABILIZATION	STABILIZATION	NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
<u>REVENUES:</u>					
REAL ESTATE AND PERSONAL PROPERTY TAXES,					
NET OF TAX REFUNDS	\$ 26,555,854	\$ -	\$ -	\$ -	\$ 26,555,854
MOTOR VEHICLE AND OTHER EXCISE TAXES	2,063,511	-	-	-	2,063,511
INTERGOVERNMENTAL	11,862,981	-	-	1,438,001	13,300,982
HOTEL/MOTEL OCCUPANCY TAX	368,074	-	-	-	368,074
PENALTIES & INTEREST ON TAXES	103,708	-	-	-	103,708
CHARGES FOR SERVICES	-	-	-	1,002,578	1,002,578
INVESTMENT INCOME	242,195	56,548	44,080	23,912	366,735
CONTRIBUTIONS & DONATIONS	-	-	-	18,461	18,461
DEPARTMENTAL AND OTHER	1,036,285	-	-	293,475	1,329,760
	<u>42,232,608</u>	<u>56,548</u>	<u>44,080</u>	<u>2,776,427</u>	<u>45,109,663</u>
TOTAL REVENUES					
	<u>42,232,608</u>	<u>56,548</u>	<u>44,080</u>	<u>2,776,427</u>	<u>45,109,663</u>
<u>EXPENDITURES:</u>					
CURRENT:					
GENERAL GOVERNMENT	1,695,314	23,116	-	36,498	1,754,928
PUBLIC SAFETY	5,040,737	116,741	-	176,073	5,333,551
EDUCATION	18,496,047	655,149	-	1,656,908	20,808,104
PUBLIC WORKS	963,028	-	-	428,349	1,391,377
HUMAN SERVICES	505,820	-	-	106,584	612,404
CONSERVATION	40,366	-	-	-	40,366
CULTURE & RECREATION	758,030	135,119	-	107,434	1,000,583
EMPLOYEE BENEFITS	9,742,149	-	-	-	9,742,149
STATE & COUNTY ASSESSMENTS	310,945	-	-	-	310,945
DEBT SERVICE					
PRINCIPAL	2,390,714	-	-	-	2,390,714
INTEREST	1,534,690	-	-	-	1,534,690
	<u>41,477,840</u>	<u>930,125</u>	<u>-</u>	<u>2,511,846</u>	<u>44,919,811</u>
TOTAL EXPENDITURES					
	<u>41,477,840</u>	<u>930,125</u>	<u>-</u>	<u>2,511,846</u>	<u>44,919,811</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>754,768</u>	<u>(873,577)</u>	<u>44,080</u>	<u>264,581</u>	<u>189,852</u>
<u>OTHER FINANCING SOURCES (USES)</u>					
OPERATING TRANSFERS IN	432,707	1,096,000	-	-	1,528,707
OPERATING TRANSFERS OUT	(1,096,000)	-	-	(390,667)	(1,486,667)
	<u>(663,293)</u>	<u>1,096,000</u>	<u>-</u>	<u>(390,667)</u>	<u>42,040</u>
TOTAL OTHER FINANCING SOURCES (USES)					
	<u>(663,293)</u>	<u>1,096,000</u>	<u>-</u>	<u>(390,667)</u>	<u>42,040</u>
NET CHANGE IN FUND BALANCES	91,475	222,423	44,080	(126,086)	231,892
FUND BALANCES AT BEGINNING OF YEAR	2,997,721	1,103,049	1,093,387	3,644,302	8,838,459
FUND BALANCES AT END OF YEAR	<u>\$ 3,089,196</u>	<u>\$ 1,325,472</u>	<u>\$ 1,137,467</u>	<u>\$ 3,518,216</u>	<u>\$ 9,070,351</u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS
FISCAL YEAR ENDED JUNE 30, 2008**

TOTAL GOVERNMENTAL FUND BALANCES		\$ 9,070,351
CAPITAL ASSETS (NET) USED IN GOVERNMENTAL ACTIVITIES ARE NOT FINANCIAL RESOURCES AND, THEREFORE, ARE NOT REPORTED IN THE FUNDS		47,442,142
ACCOUNTS RECEIVABLE ARE NOT AVAILABLE TO PAY FOR CURRENT-PERIOD EXPENDITURES AND, THEREFORE, ARE DEFERRED IN THE FUNDS		30,594,874
IN THE STATEMENT OF ACTIVITIES, INTEREST IS ACCRUED ON OUTSTANDING LONG-TERM DEBT, WHEREAS IN GOVERNMENTAL FUNDS INTEREST IS NOT REPORTED UNTIL DUE		(426,241)
LONG-TERM LIABILITIES ARE NOT DUE AND PAYABLE IN THE CURRENT PERIOD AND, THEREFORE, ARE NOT REPORTED IN THE GOVERNMENTAL FUNDS		
BONDS AND NOTES PAYABLE	(35,670,988)	
CAPITAL LEASES PAYABLE	(571,315)	
COMPENSATED ABSENCES	(816,846)	
LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS	<u>(3,335,000)</u>	
NET EFFECT OF REPORTING LONG-TERM LIABILITIES		<u>(40,394,149)</u>
NET ASSETS OF GOVERNMENTAL ACTIVITIES		<u>\$46,286,977</u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FISCAL YEAR ENDED JUNE 30, 2008**

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS **\$ 231,892**

GOVERNMENTAL FUNDS REPORT CAPITAL OUTLAYS AS EXPENDITURES. HOWEVER, IN THE STATEMENT OF ACTIVITIES THE COST OF THOSE ASSETS IS ALLOCATED OVER THEIR ESTIMATED USEFUL LIVES AND REPORTED AS DEPRECIATION EXPENSE.

CAPITAL OUTLAY	1,804,200	
DEPRECIATION EXPENSE	<u>(2,315,114)</u>	
NET EFFECT OF REPORTING CAPITAL ASSETS		(510,914)

REVENUES IN THE STATEMENT OF ACTIVITIES THAT DO NOT PROVIDE CURRENT FINANCIAL RESOURCES ARE FULLY DEFERRED IN THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES. THEREFORE, THE RECOGNITION OF REVENUE FOR VARIOUS TYPES OF ACCOUNTS RECEIVABLE (I.E. REAL ESTATE AND PERSONAL PROPERTY, MOTOR VEHICLE EXCISE, ETC.) DIFFER BETWEEN THE TWO STATEMENTS. THIS AMOUNT REPRESENTS THE NET CHANGE IN DEFERRED REVENUE (2,631,494)

THE ISSUANCE OF LONG-TERM DEBT (E.G., BONDS) PROVIDES CURRENT FINANCIAL RESOURCES TO GOVERNMENTAL FUNDS, WHILE THE REPAYMENT OF THE PRINCIPAL OF LONG-TERM DEBT CONSUMES THE FINANCIAL RESOURCES OF GOVERNMENTAL FUNDS. NEITHER TRANSACTION, HOWEVER, HAS ANY EFFECT ON NET ASSETS. ALSO, GOVERNMENTAL FUNDS REPORT THE EFFECT OF ISSUANCE COSTS, PREMIUMS, DISCOUNTS, AND SIMILAR ITEMS WHEN DEBT IS FIRST ISSUED, WHEREAS THESE AMOUNTS ARE DEFERRED AND AMORTIZED IN THE STATEMENT OF ACTIVITIES.

DEBT SERVICE PRINCIPAL PAYMENTS	<u>2,390,714</u>	
NET EFFECT OF REPORTING LONG-TEM DEBT		2,390,714

SOME EXPENSES REPORTED IN THE STATEMENT OF ACTIVITIES DO NOT REQUIRE THE USE OF CURRENT FINANCIAL RESOURCES AND, THEREFORE, ARE NOT REPORTED AS EXPENDITURES IN THE GOVERNMENTAL FUNDS.

NET CHANGE IN COMPENSATED ABSENCES ACCRUAL	135,217	
NET CHANGE IN CAPITAL LEASES	(73,887)	
NET CHANGE IN LANDFILL CLOSURE AND POSTCLOSURE CARE ACCRUAL	(95,000)	
NET CHANGE IN ACCRUED INTEREST ON LONG-TERM DEBT	<u>17,372</u>	
NET EFFECT OF RECORDING LONG-TERM LIABILITIES		<u>(16,298)</u>

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES **\$ (536,100)**

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
FISCAL YEAR ENDED JUNE 30, 2008**

	BUDGETED AMOUNTS		ACTUAL	VARIANCE
	ORIGINAL BUDGET	FINAL BUDGET	BUDGETARY AMOUNTS	OVER(UNDER)
<u>REVENUES:</u>				
REAL ESTATE AND PERSONAL PROPERTY TAXES,				
NET OF TAX REFUNDS	\$ 26,617,117	\$ 26,617,117	\$ 26,555,854	\$ (61,263)
MOTOR VEHICLE AND OTHER EXCISE TAXES	1,718,600	1,718,600	2,063,511	344,911
PENALTIES & INTEREST ON TAXES	89,000	89,000	103,708	14,708
INTERGOVERNMENTAL	8,208,767	8,208,767	8,189,402	(19,365)
HOTEL/MOTEL OCCUPANCY TAX	365,000	365,000	368,074	3,074
INVESTMENT INCOME	328,000	328,000	242,195	(85,805)
DEPARTMENTAL AND OTHER	943,200	943,200	1,036,285	93,085
TOTAL REVENUES	38,269,684	38,269,684	38,559,029	289,345
<u>EXPENDITURES:</u>				
CURRENT:				
GENERAL GOVERNMENT	1,742,959	1,730,947	1,626,926	104,021
PUBLIC SAFETY	5,211,673	5,211,673	5,018,285	193,388
EDUCATION	19,158,795	19,158,795	18,714,672	444,123
PUBLIC WORKS	916,874	976,874	953,974	22,900
HUMAN SERVICES	506,553	528,093	520,840	7,253
CONSERVATION	45,655	45,655	42,117	3,538
CULTURE & RECREATION	767,275	769,880	759,348	10,532
EMPLOYEE BENEFITS	6,402,673	6,330,540	6,077,570	252,970
STATE & COUNTY ASSESSMENTS	302,881	302,881	310,945	(8,064)
DEBT SERVICE:				
PRINCIPAL	2,390,714	2,390,714	2,390,714	-
INTEREST	1,522,064	1,522,064	1,521,190	874
TOTAL EXPENDITURES	38,968,116	38,968,116	37,936,581	1,031,535
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(698,432)	(698,432)	622,448	1,320,880
<u>OTHER FINANCING SOURCES (USES):</u>				
OPERATING TRANSFERS IN	390,667	390,667	393,576	2,909
OPERATING TRANSFERS OUT	(480,869)	(1,056,869)	(1,056,869)	-
TOTAL OTHER FINANCING SOURCES (USES)	(90,202)	(666,202)	(663,293)	2,909
NET CHANGE IN FUND BALANCE	(788,634)	(1,364,634)	(40,845)	1,323,789
BUDGETARY FUND BALANCE, BEGINNING OF YEAR	2,222,501	2,222,501	2,222,501	-
BUDGETARY FUND BALANCE, END OF YEAR	\$ 1,433,867	\$ 857,867	\$ 2,181,656	\$ 1,323,789

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
 PROPRIETARY FUND
 STATEMENT OF NET ASSETS
 JUNE 30, 2008**

	BUSINESS-TYPE ACTIVITIES NON MAJOR ENTERPRISE FUND
<u>ASSETS</u>	
CURRENT:	
CASH AND SHORT-TERM INVESTMENTS	\$ 283,628
USER FEES, NET OF ALLOWANCE FOR UNCOLLECTIBLES:	<u>48,681</u>
TOTAL ASSETS	<u>332,309</u>
<u>LIABILITIES</u>	
CURRENT:	
ACCOUNTS PAYABLE	<u>11,891</u>
TOTAL LIABILITIES	<u>11,891</u>
<u>NET ASSETS</u>	
UNRESTRICTED	<u>320,418</u>
TOTAL NET ASSETS	<u><u>\$ 320,418</u></u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
 PROPRIETARY FUND
 STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS
 FISCAL YEAR ENDED JUNE 30, 2008**

	BUSINESS-TYPE ACTIVITIES NON MAJOR ENTERPRISE FUND
<u>OPERATING REVENUES:</u>	
CHARGES FOR SERVICES	\$ 1,091,077
TOTAL OPERATING REVENUES	<u>1,091,077</u>
<u>OPERATING EXPENSES:</u>	
GENERAL SERVICES	<u>984,145</u>
TOTAL OPERATING EXPENSES	<u>984,145</u>
OPERATING INCOME (LOSS)	<u>106,932</u>
INCOME (LOSS) BEFORE OPERATING TRANSFERS	106,932
<u>OPERATING TRANSFERS:</u>	
OPERATING TRANSFERS OUT	<u>(42,040)</u>
TOTAL OPERATING TRANSFERS	<u>(42,040)</u>
CHANGE IN NET ASSETS	64,892
NET ASSETS AT BEGINNING OF YEAR	<u>255,526</u>
NET ASSETS AT END OF YEAR	<u><u>\$ 320,418</u></u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
 PROPRIETARY FUND
 STATEMENT OF CASH FLOWS
 FISCAL YEAR ENDED JUNE 30, 2008**

	BUSINESS-TYPE ACTIVITIES NON MAJOR ENTERPRISE FUND
<u>CASH FLOWS FROM OPERATING ACTIVITIES:</u>	
RECEIPTS FROM CUSTOMERS AND USERS	\$ 1,076,144
PAYMENTS TO SUPPLIERS	(909,032)
PAYMENTS TO EMPLOYEES	(95,169)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>71,943</u>
<u>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</u>	
OPERATING TRANSFERS IN (OUT)	<u>(42,040)</u>
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	<u>(42,040)</u>
NET INCREASE (DECREASE) IN CASH AND SHORT TERM INVESTMENTS	29,903
CASH AND SHORT TERM INVESTMENTS - BEGINNING OF YEAR	<u>253,725</u>
CASH AND SHORT TERM INVESTMENTS - END OF YEAR	<u><u>\$ 283,628</u></u>
<u>RECONCILIATION OF OPERATING INCOME (LOSS)</u>	
<u>TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:</u>	
OPERATING INCOME (LOSS)	<u>\$ 106,932</u>
ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS)	
TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
(INCREASE) DECREASE IN ACCOUNTS RECEIVABLE	(14,933)
INCREASE (DECREASE) IN ACCOUNTS PAYABLE	(20,056)
TOTAL ADJUSTMENTS	<u>(34,989)</u>
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u><u>\$ 71,943</u></u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET ASSETS
JUNE 30, 2008**

	PRIVATE PURPOSE TRUST FUNDS	AGENCY FUNDS
<u>ASSETS</u>		
CASH AND SHORT-TERM INVESTMENTS	\$ 69,452	\$ 168,986
DEPARTMENTAL	<u>-</u>	<u>64,440</u>
TOTAL ASSETS	<u>69,452</u>	<u>233,426</u>
<u>LIABILITIES</u>		
ACCOUNTS PAYABLE	-	19,436
OTHER LIABILITIES	<u>-</u>	<u>213,990</u>
TOTAL LIABILITIES	<u>-</u>	<u>233,426</u>
<u>NET ASSETS</u>		
HELD IN TRUST FOR OTHER PURPOSES	<u>\$ 69,452</u>	<u>\$ -</u>

See accompanying notes to the basic financial statements

**TOWN OF SEEKONK, MASSACHUSETTS
FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS
FISCAL YEAR ENDED JUNE 30, 2008**

	<u>PRIVATE PURPOSE TRUST FUNDS</u>
<u>ADDITIONS:</u>	
CONTRIBUTIONS:	
PRIVATE DONATIONS	\$ 16,709
NET INVESTMENT INCOME (LOSS):	
INVESTMENT INCOME	<u> 1,956</u>
TOTAL ADDITIONS	<u> 18,665</u>
<u>DEDUCTIONS:</u>	
EDUCATIONAL SCHOLARSHIPS	<u> 5,000</u>
CHANGE IN NET ASSETS	13,665
NET ASSETS AT BEGINNING OF YEAR	<u> 55,787</u>
NET ASSETS AT END OF YEAR	<u><u> \$ 69,452</u></u>

See accompanying notes to the basic financial statements

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Seekonk, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant Town accounting policies:

A. Reporting Entity

Primary Government

The Town is a municipal corporation that is governed by a five member Board of Selectmen (the Board). The Board is responsible for appointing a Town Administrator whose responsibility is to manage the day to day operations. For financial reporting purposes, the Town has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The Town has also considered all potential component units, blended or discretely presented, for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are, in substance, part of the government's operations and discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. It has been determined that there are no component units (blended or discretely presented) for inclusion in the primary government's financial reporting entity.

Joint Venture

Municipal joint ventures pool resources to share the costs, risks and rewards of providing services to their participants, the general public or others. The Town is a participant in the following joint venture:

<u>Name</u>	<u>Purpose</u>	<u>Address</u>	<u>Annual Assessment</u>
Tri-County Regional Vocational-Technical School	To provide vocational education services for grades 9-12	147 Pond Street Franklin, MA 02038	\$ 800,189

The Tri-County Regional Vocational Technical School District (the District) is governed by a fourteen (14) member school committee consisting of one (1) elected representative from each participating municipality. The Town is indirectly liable for debt and other expenditures of the District and is assessed annually for its share of the operating and capital costs. Separate financial statements may be obtained by writing to the Treasurer of the District at the above address.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

A fund is considered major if it is the primary operating fund of the Town or it meets the following criteria:

- a. If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- b. If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- a. *Charges to customers* or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- b. *Grants and contributions* that are restricted to meeting the operational requirements of a particular function or segment.
- c. *Grants and contributions* that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions are charges between the general fund and the enterprise fund. Elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

Fund Financial Statements

Governmental Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period.

Expenditures are recorded when the related fund liability is incurred, except for interest on general long-term debt which is recognized when due, and the non current portion of compensated absences, capital leases, and landfill closure and post closure care costs which are recognized when the obligations are expected to be liquidated with current expendable available resources.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, moneys must be expended on the specific purpose or project before any amounts will be paid to the Town; therefore, revenues are recognized based upon the expenditures incurred. In the other, moneys are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

The Town considers property taxes as available if they are due and collected within 60 days after fiscal year-end. Licenses and permits, user charges, fines and forfeitures, and miscellaneous revenues are recorded as revenues when received. Investment earnings are recorded as earned.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

The Town reports the following major governmental funds:

- The *General fund* is the primary operating fund of the Town. It is used to account for all financial resources, except those that are required to be accounted for in another fund.
- The *Municipal Capital Stabilization fund* is a special revenue fund used to account for the accumulation of reserves to provide capital reserves.
- The *Stabilization fund* is a special revenue fund used to account for the accumulation of reserves to provide general and/or capital reserves.
- The *Nonmajor governmental funds* consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements. The following describes the general use of these fund types:
 - The *Special Revenue fund* is used to account for the proceeds of specific revenue sources (other than permanent funds or capital projects funds) that are restricted by law or administrative action to expenditures for specified purposes.
 - The *Capital Projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise and trust funds).
 - The *Permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary Fund Financial Statements

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following nonmajor proprietary fund is as reported:

- The *Sanitation Enterprise fund* is used to account for the operations of the trash collection activities.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Fiduciary Fund Financial Statements

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held by the Town in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

- The *Private-Purpose Trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund (nonmajor governmental funds), under which principal and investment income exclusively benefit individuals, private organizations, or other governments.
- The *Agency fund* is used to account for assets held in a purely custodial capacity.

Government-Wide and Fund Financial Statements

For the government-wide financial statements, and proprietary and fiduciary fund accounting, all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, are applied, unless those pronouncements conflict with or contradict GASB pronouncements.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and short term investments are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Investments are reported at fair value.

E. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and proprietary and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are based on values assessed as of each January 1 and are normally due on the subsequent August 1, November 1, February 1, and May 1. Property taxes that remain unpaid after the respective due dates are subject to penalties and interest charges. By law, all taxable property in the Commonwealth must be assessed at 100% of fair market value. Once levied, which is required to be at least 30 days prior to the due date, these taxes are recorded as receivables in the fiscal year of levy. Based on the Town's experience, most property taxes are collected during the year in which they are assessed. Lining of properties on which taxes remain unpaid occurs annually. The Town ultimately has the right to foreclose on all properties where the taxes remain unpaid.

A statewide property tax limitation statute known as "Proposition 2 ½" limits the amount of increase in property tax levy in any fiscal year. Generally, Proposition 2 ½ limits the total levy to an amount not greater than 2 ½ % of the total assessed value of all taxable property within the Town. Secondly, the tax levy cannot increase by more than 2 ½ % of the prior year's levy plus the taxes on property newly added to the tax rolls. Certain provisions of Proposition 2 ½ can be overridden by a Town-wide referendum.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle Excise

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Departmental and Other

Departmental and other receivables consist primarily of ambulance receivables and are recorded as receivables in the fiscal year accrued. The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

F. Inventories

Government-Wide and Fund Financial Statements

Inventories of the governmental funds and the sanitation enterprise fund are recorded as expenditures at the time of purchase. Such inventories are not material in total to the basic financial statements, and therefore are not reported.

G. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, vehicles, buildings and improvements, capital improvements, machinery and equipment, infrastructure (roadways and similar items), and construction in progress are reported in the applicable governmental or business-type activities column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets if material.

All purchases and construction costs in excess of \$10,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of five years or greater.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Asset Class</u>	<u>Estimated Useful Life (in years)</u>
Buildings and Improvements	10-40
Capital Improvements (other than buildings)	10-20
Machinery and Equipment	5-15
Vehicles	5-15
Infrastructure	40

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the fiscal year of purchase for the various funds.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

H. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

I. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

Government-Wide Financial Statements

Operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

Fund Financial Statements

Operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

J. Deferred Revenue

Deferred revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

K. Net Assets and Fund Equity

Government-Wide Financial Statements (Net Assets)

Net assets are classified into three components:

- a. *Invested in capital assets, net of related debt* – consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. *Restricted net assets* – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Net assets have been “restricted” for the following:

- *Streets* represent amounts committed by the Commonwealth of Massachusetts for the repair and/or construction of streets.
 - *Permanent funds -expendable* represents amounts held in trust for which the expenditures are restricted by various trust agreements.
 - *Permanent funds -nonexpendable* represents amounts held in trust for which only investment earnings may be expended.
 - *Other specific purposes* represent restrictions placed on assets from outside parties.
- c. *Unrestricted net assets* – All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

Fund Financial Statements (Fund Balances)

- a. *Fund balances* consist of funds that are reserved for amounts, that are not available for appropriation, that are legally restricted by outside parties for a specific future use, and designations of fund balances that represent tentative management plans that are subject to change.

Fund balances have been reserved for the following:

- *Encumbrances and continuing appropriations* represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to the ensuing fiscal year.
- *Perpetual permanent funds* represent amounts held in trust for which only investment earnings may be expended.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Fund balances have been designated for the following:

- *Subsequent year's expenditures* represents amounts appropriated for the fiscal year 2009 operating budget.
- b. *Undesignated fund balances* – all other fund balances that do not meet the definition of “reserved” or “designated.”

L. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. The proprietary fund has no long-term debt outstanding as of June 30, 2008.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

M. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Laws (MGL).

N. Compensated Absences

Employees are granted sick and vacation leave in varying amounts. Upon retirement, termination or death, certain employees are compensated for unused sick and vacation leave (subject to certain limitations) at their then current rates of pay.

Government-Wide Financial Statements

The total amount to be paid in future years is presented in the governmental activities column of the government-wide statement of net assets. The liability for vacation leave is based on the amount earned but not used; for sick leave, it is based on the amount accumulated at the balance sheet date (vesting method).

Governmental Fund Financial Statements

The portion of the liability related to unused sick and vacation time that has matured or is due as of June 30, 2008 is recorded in the governmental fund financial statement.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

O. Post Retirement Benefits

Government-Wide and Fund Financial Statements

In addition to providing pension benefits, health and life insurance coverage is provided for retired employees and their survivors in accordance with, Chapter 32B, of Massachusetts General Laws, under various contributory plans. The cost of providing health and life insurance is recognized by recording the employer's 50% share of insurance premiums in the general fund in the fiscal year paid. All benefits are provided through third-party insurance carriers and health maintenance organizations that administer, assume, and pay all claims. For the fiscal year ended June 30, 2008, this expense/expenditure totaled approximately \$874,361. There were approximately 279 participants eligible to receive benefits at June 30, 2008.

P. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of the accompanying financial statements in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could vary from estimates that were used.

Q. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not comparable to the consolidated financial information.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Basis of Accounting

Pursuant to Chapter 44, Section 32 of the Massachusetts General Laws, the Town adopts an annual budget for the general fund as well as for those special revenue funds for which the provisions of Chapter 44, Section 53f1/2 have been adopted. The budgets for all departments and operations of the Town, except that of the public schools, are prepared under the direction of the Town Administrator. The School Department budget is prepared under the direction of the School Committee. The level of expenditures may not legally exceed appropriations for each department or undertaking in the following categories: (1) salaries and wages; (2) ordinary maintenance; and (3) capital outlays.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year. The carryover articles and encumbrances were not included as part of the subsequent fiscal year's original budget.

Original and supplemental appropriations are enacted upon by a Town Meeting vote. Management may not amend the budget without seeking the approval of the governing body. The Town's Finance Committee can legally transfer funds from its reserve fund to other appropriations within the budget without seeking Town Meeting approvals. The original fiscal year 2008 approved budget authorized \$38,968,116 in current year appropriations and other amounts to be raised. There were no supplemental appropriations approved during fiscal year 2008.

The Finance Director has the responsibility to ensure that budgetary controls are maintained and monitored through the accounting system.

B. Budgetary – GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2008, is presented below:

Net change in fund balance - budgetary basis	\$ (40,845)
Basis of accounting differences:	
Increase in revenue for on-behalf payments - MTRS	3,660,079
Increase in expenditures for on-behalf payments - MTRS	(3,660,079)
Adjustment for encumbrances and continuing appropriations	782,287
Increase in revenue for the MWPAT subsidy	13,500
Increase in expenditures for the MWPAT subsidy	(13,500)
Adjustment for expenditures from prior year authorizations	<u>(649,967)</u>
Net change in fund balance - GAAP basis	<u><u>\$ 91,475</u></u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

C. Deficit Fund Balances

Several individual fund deficits exist within the special revenue funds. These individual deficits will be eliminated through subsequent fiscal year budget transfers and grants.

NOTE 3 – DEPOSITS AND INVESTMENTS

State and local statutes place certain limitations on the nature of deposits and investments available to the Town. Deposits (including demand deposits, term deposits and certificates of deposit) in any one financial institution may not exceed certain levels unless collateralized by the financial institutions involved.

Deposits

▪ *Custodial Credit Risk - Deposits*

Custodial credit risk is the risk that in the event of bank failure, the Town's deposits may not be returned. Massachusetts General Law Chapter 44, Section 55, limits the deposits "in a bank or trust company, or banking company to an amount not exceeding sixty percent (60%) of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess."

The Town does not have a deposit policy for custodial credit risk.

The Town carries deposits that are fully insured by FDIC insurance, DIF insurance or collateralized with securities held by the Town or the Town's agent in the Town's name. The Town also carries deposits that are not collateralized and are uninsured.

The following table illustrates how much of the Town's bank deposits are insured or collateralized, and how much of the Town's bank deposits are uninsured, uncollateralized, or collateral held by the pledging bank's trust department not in the Town's name as of June 30, 2008:

TOTAL BANK BALANCES		<u><u>\$ 10,912,760</u></u>
BANK BALANCES COVERED BY INSURANCE		
FDIC	502,030	
DIF	<u>5,825,200</u>	
TOTAL INSURED BALANCES		6,327,230
BALANCES SUBJECT TO CUSTODIAL CREDIT RISK		
BANK BALANCE UNINSURED & UNCOLLATERALIZED	4,585,530	
BANK BALANCES COLLATERALIZED WITH SECURITIES HELD BY THE PLEDGING FINANCIAL INSTITUTION'S TRUST DEPARTMENTOR AGENT BUT NOT IN THE TOWN'S NAME	<u>-</u>	
TOTAL BALANCE SUBJECT TO CUSTODIAL CREDIT RISK		<u><u>4,585,530</u></u>
TOTAL BANK BALANCES		<u><u>\$ 10,912,760</u></u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Investments

Investments can also be made in securities issued by or unconditionally guaranteed by the U.S. government or agencies that have a maturity of less than one year from the date of purchase, repurchase agreement guaranteed by the U.S. government or agencies that have a maturity of less than one year from the date of purchase, repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase, and units in the Massachusetts Municipal Depository Trust (MMDT). The Treasurer of the Commonwealth of Massachusetts oversees the financial management of the MMDT, a local investment pool for cities, towns, and other state and local agencies within the Commonwealth. The Town's fair value of its investment in MMDT represents their value of the pool's shares. The Town's Trust Funds have expanded investment powers including the ability to invest in equity securities, corporate bonds, annuities and other specified investments.

The composition of the Town's bank recorded deposits and investments fluctuates depending primarily on the timing of property tax receipts, proceeds from borrowings, collections of state and federal aid, and capital outlays throughout the year.

The Town did not hold or own any fixed income securities as of June 30, 2008.

a) Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Law Chapter 44, Section 55, limits the Town's investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

The Town has not adopted a formal policy related to Credit Risk.

b) Custodial Credit Risk

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in possession of an outside party.

The Town does not have an investment policy for custodial credit risk.

c) Interest Rate Risk

Interest rate risk is the risk of changes in market interest rates which will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the risk of its fair value to change with the market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 4 – RECEIVABLES

The receivables at June 30, 2008 for the Town's individual major, nonmajor governmental funds, and the fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

Receivables:	Gross Amount	Allowance for Uncollectibles	Net Amount
Real estate taxes	\$ 474,870	\$ -	\$ 474,870
Personal property taxes	23,064	(13,600)	9,464
Real Estate and personal property taxes	497,934	(13,600)	484,334
Tax liens	452,761	-	452,761
Motor vehicle and other excise taxes	367,215	(189,100)	178,115
Departmental and other	1,052,545	(857,250)	195,295
Intergovernmental	29,804,168	-	29,804,168
User Fees	7,063	-	7,063
Total	<u>\$ 32,181,686</u>	<u>\$ (1,059,950)</u>	<u>\$ 31,121,736</u>

The receivables at June 30, 2008, for the sanitation enterprise fund consist of the following:

Receivables:	Gross Amount	Allowance for Uncollectibles	Net Amount
<i>Sanitation</i>			
User fees	<u>\$ 48,681</u>	<u>\$ -</u>	<u>\$ 48,681</u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with revenues that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

Deferred Revenue Analysis

Receivable Type:	General Fund	Nonmajor Governmental Funds	Total
Property Taxes	\$ 457,464	\$ -	\$ 457,464
Tax Liens	452,761	-	452,761
Motor vehicle excise taxes	178,115	-	178,115
Departmental and other	55	130,800	130,855
User fees	7,063	-	7,063
Intergovernmental	28,207,830	1,160,786	29,368,616
Total	<u>\$ 29,303,288</u>	<u>\$ 1,291,586</u>	<u>\$ 30,594,874</u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance
<u>Capital assets not being depreciated:</u>				
Land	\$ 4,354,657	\$ -	\$ -	\$ 4,354,657
Construction in progress	-	59,238		59,238
Total capital assets not being depreciated	4,354,657	59,238	-	4,413,895
<u>Capital assets being depreciated:</u>				
Buildings and improvements	54,030,468	780,007	-	54,810,475
Capital improvements (other than buildings)	2,464,457	17,490	-	2,481,947
Machinery and equipment	3,134,679	119,045	-	3,253,724
Vehicles	4,962,550	457,652	-	5,420,202
Infrastructure	16,407,280	370,768	-	16,778,048
Total capital assets being depreciated	80,999,434	1,744,962	-	82,744,396
<u>Less accumulated depreciation for:</u>				
Buildings and improvements	(15,900,087)	(1,575,506)	-	(17,475,593)
Capital improvements (other than buildings)	(655,444)	(113,524)	-	(768,968)
Machinery and equipment	(1,511,779)	(209,334)	-	(1,721,113)
Vehicles	(3,942,750)	(344,219)	-	(4,286,969)
Infrastructure	(15,390,975)	(72,531)	-	(15,463,506)
Total accumulated depreciation	(37,401,035)	(2,315,114)	-	(39,716,149)
Total capital assets being depreciated, net	43,598,399	(570,152)	-	43,028,247
Total governmental activities capital assets, net	\$ 47,953,056	\$ (510,914)	\$ -	\$ 47,442,142

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Business-Type Activities:	Beginning Balance	Increases	Decreases	Ending Balance
<u>Capital assets being depreciated:</u>				
Vehicles	\$ 202,000	\$ -	\$ -	\$ 202,000
Total capital assets being depreciated	202,000	-	-	202,000
<u>Less accumulated depreciation for:</u>				
Vehicles	(202,000)	-	-	(202,000)
Total accumulated depreciation	(202,000)	-	-	(202,000)
Total capital assets being depreciated, net	-	-	-	-
Total business-type activities capital assets, net	\$ -	\$ -	\$ -	\$ -

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government	\$ 25,120
Public safety	375,307
Education	1,735,372
Public works	117,758
Culture and recreation	61,557
Total depreciation expense - governmental activities	<u>\$ 2,315,114</u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 6 – CAPITAL LEASES

The Town has entered into lease agreements as lessee for financing the acquisition of a fire truck, police cruisers, and an ambulance. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date.

The assets acquired through the various capital leases are as follows:

	<u>Governmental Activities</u>
Assets:	
Vehicles	\$ 1,017,283
Less: Accumulated depreciation	<u>(218,321)</u>
	<u><u>\$ 798,962</u></u>

The future minimum lease obligations and the net present value of the minimum lease payments as of June 30, 2008, are as follows:

<u>Year Ending June 30</u>	<u>Governmental Activities</u>
2009	\$ 276,543
2010	181,502
2011	57,252
2012	57,252
2013	<u>57,251</u>
Total minimum lease payments	629,800
Less: amounts representing interest	<u>(58,485)</u>
Present value of minimum lease payments	<u><u>\$ 571,315</u></u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 7 – INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended June 30, 2008, are summarized as follows:

Operating Transfers Out:	Operating Transfers In:		
	General Fund	Municipal Capital Stabilization Fund	Total
Nonmajor Governmental Funds	\$ 390,667	\$ -	\$ 390,667 (1)
Sanitation Enterprise Fund	42,040	-	42,040 (2)
General Fund	-	1,096,000	1,096,000 (3)
Total	<u>\$ 432,707</u>	<u>\$ 1,096,000</u>	<u>\$ 1,528,707</u>

(1) Represents budgeted transfers to supplement the operating budget

(2) Represents budgeted transfer from the enterprise fund.

(3) Represents budgeted transfer from the general fund to the municipal capital stabilization fund.

NOTE 8 – SHORT-TERM FINANCING

Under state law, and with the appropriate authorization, the Town is authorized to borrow funds on a temporary basis as follows:

- To fund current operations prior to the collection of revenues by issuing revenue anticipation notes (RANS).
- To fund grants prior to reimbursement by issuing grant anticipation notes (GANS).
- To fund Capital project costs incurred prior to selling permanent debt by issuing bond anticipation notes (BANS).
- To fund current project costs and other approved expenditures incurred, that are anticipated to be reimbursed by the Commonwealth, through the issuance of State Aid anticipation notes (SAANS).

Short-term loans are general obligations of the Town and maturity dates are governed by statute. Interest expenditures for short-term borrowings are accounted for in the general fund. There was no short-term financing activity during fiscal year 2008.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 9 – LONG-TERM DEBT

The Town is subject to a dual-level, general debt limit: the normal debt limit and the double debt limit. Such limits are equal to 5% and 10%, respectively, of the valuation of taxable property in the Town as last equalized by the Commonwealth's Department of Revenue. Debt may be authorized up to the normal debt limit without state approval. Authorizations under the double debt limit however require the approval of the Commonwealth's Emergency Finance Board. Additionally, there are many categories of general long-term debt which are exempt from the debt limit but are subject to other limitations.

The following is a summary of the changes in long-term debt for the year ended June 30, 2008:

Bonds and Notes Payable Schedule – Governmental Funds

<u>Project</u>	<u>Interest Rate (%)</u>	<u>Outstanding at June 30, 2007</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Outstanding at June 30, 2008</u>
MWPAT Sewer Loan	Var.	\$ 296,702	\$ -	\$ 20,714	\$ 275,988
Municipal Purpose	Var.	9,620,000	-	810,000	8,810,000
Municipal Purpose	1.89	280,000	-	280,000	-
School Construction	4.03	21,845,000	-	940,000	20,905,000
Police & Fire Facility	3.77	6,020,000	-	340,000	5,680,000
Total		<u>\$ 38,061,702</u>	<u>\$ -</u>	<u>\$ 2,390,714</u>	<u>\$ 35,670,988</u>

The annual debt service requirements for principal and interest for Governmental bonds and notes outstanding at June 30, 2008 are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 2,145,714	\$ 1,447,605	\$ 3,593,319
2010	2,175,714	1,364,534	3,540,248
2011	2,210,714	1,277,088	3,487,802
2012	2,250,714	1,187,674	3,438,388
2013	2,295,714	1,103,208	3,398,922
2014-2018	12,109,421	3,968,508	16,077,929
2019-2023	10,118,580	1,639,188	11,757,768
2024-2025	2,364,417	56,998	2,421,415
Total	<u>\$ 35,670,988</u>	<u>\$ 12,044,803</u>	<u>\$ 47,715,791</u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Massachusetts School Building Authority Reimbursements

Chapter 645 of the Act of 1948 as amended ("Chapter 645") created a statewide school building assistance program. Pursuant to this program, cities and towns issued bonds for eligible school building projects and were reimbursed over a period of years by the Commonwealth according to a statutory percentage for such city or town.

Legislation enacted as part of the Commonwealth's Fiscal 2001 budget repealed 645 and created a new school building assistance program codified as Chapter 70B of the Massachusetts General Laws. Among other changes, the new program includes grants for alternatives to construction and calculates grants for each project based on a number of factors. The new legislation does not affect the reimbursement percentages for bonds previously issued under Chapter 645, and the grants for certain "grandfathered" projects will be based on the statutory percentages provided for in Chapter 645.

The Town has been approved for 70% percent state school construction grants through the Massachusetts School Building Authority (MSBA) to cover eligible project costs, including debt service associated with the financing of these projects, subject to annual appropriation by the state legislature. The Town received \$2,295,582 in FY 2008 from the MSBA for completed school construction projects.

Loans Authorized and Unissued

As of June 30, 2008, the Town has one loan authorized and unissued as follows:

<u>Description</u>	<u>Date Authorized</u>	<u>Amount</u>
Landfill closure	5/21/2007	<u>\$ 1,700,000</u>

Changes in Long-term Liabilities

The following is a summary of changes in long-term liabilities for the year ended June 30, 2008:

<u>Governmental Activities</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Bonds and notes payable	\$ 38,061,702	\$ -	\$ (2390,714)	\$ 35,670,988	\$ 2,145,714
Compensated absences	952,063	-	(135,217)	816,846	289,950
Landfill closure and postclosure care costs	3,240,000	95,000	-	3,335,000	1,765,000
Capital leases payable	<u>497,428</u>	<u>73,887</u>	<u>-</u>	<u>571,315</u>	<u>248,712</u>
Total governmental activities long-term liabilities	<u>\$ 42,751,193</u>	<u>\$ 168,887</u>	<u>\$ (2,525,931)</u>	<u>\$ 40,394,149</u>	<u>\$ 4,449,376</u>

The governmental activities long-term liabilities are generally liquidated by the general fund.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 10 – STABILIZATION FUND

At June 30, 2008, \$1,137,467 has been set aside in the stabilization fund, which is classified as a major fund in the governmental funds financial statements. The stabilization fund balance can be used for general and/or capital purposes as approved by Town Meeting vote.

NOTE 11 – MUNICIPAL CAPITAL STABILIZATION FUND

At June 30, 2008, \$1,325,472 has been set aside in the municipal capital stabilization fund, which is classified as a major fund in the governmental funds financial statements. The municipal capital stabilization fund balance can be used for capital purposes as approved by Town Meeting vote.

NOTE 12 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; injuries to employees; employee's health and life; and natural disasters.

Buildings are fully insured against fire, theft, and natural disaster (except for losses due to earthquake) to the extent that losses exceed \$1,000 per incident. Buildings are fully insured against earthquake damage, to the extent that losses exceed \$50,000 per incident.

The Town is insured for general liability; however, Chapter 258 of the Massachusetts General Laws limits the Town's liability to a maximum of \$100,000 per claim in all matters except in actions relating to federal civil rights, eminent domain and breach of contract. Such claims are charged to the general fund. There were no such claims in 2008.

The Town has two contributory health care options for its employees and retirees. There are 583 employees and retirees who participate in the Town's health care programs. The Town contributes 75% of the premium costs for active employees and 50% for retirees for both health care options.

NOTE 13 – PENSION PLANS

A. Plan Descriptions

The Town contributes to the Bristol County Contributory Retirement System (the "System"), a cost sharing, multiple-employer, defined benefit pension plan administered by the Bristol County Retirement Board. Substantially all employees are members of the "System" except for public school teachers and certain school administrators who are members of the Massachusetts Teachers' Retirement System (MTRS) to which the Town does not contribute.

The "System" and the MTRS are contributory defined benefit plans and membership in both the "System" and the MTRS is mandatory upon commencement of employment for all permanent, full-time employees. The "System" and the MTRS provide retirement, disability and death benefits to plan members and beneficiaries.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

Chapter 32 of the Massachusetts General Laws assigns authority to establish and amend benefit provisions of the plan, and grant cost-of-living increases, to the State legislature. The "System" issues a publicly available financial report, which can be obtained through the Commonwealth of Massachusetts, Public Employee Retirement Administration Commission ("PERAC"), One Ashburton Place, Boston, Massachusetts 02108.

B. Funding Policies

Bristol County Contributory Retirement System

Plan members are required to contribute to the "System" at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the "System", its share of the remaining system-wide, actuarially determined, contribution plus administration costs, which are apportioned among the employers, based on active covered payroll. The Commonwealth of Massachusetts reimburses the "system" for a portion of the benefit payments for the cost of living increases. The contributions to the "System" for years ended June 30, 2008, 2007, and 2006 were \$1,519,606, \$1,373,527, and \$1,164,508 respectively, which were equal to its required contributions for each of these years.

Massachusetts Teachers' Retirement System

Plan members (at varying rates of annual covered compensation) and the Commonwealth of Massachusetts fund contributions to the MTRS. The Commonwealth of Massachusetts contributed "on-behalf" payments to the MTRS totaling \$3,660,079 for fiscal year 2008. In accordance with GASB Statement No. 24, these on-behalf" payments have been recorded in the general fund as intergovernmental revenues and pension expenditures.

NOTE 14 – COMMITMENTS AND CONTINGENCIES

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2008, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is believed the amount, if any, would not be material.

The Town has three landfills that are no longer in operation. Two of the landfills have been capped and the third has a liner. The Town is responsible for capping the third landfill and post-closure monitoring of each landfill site for up to thirty years (21 years remaining for the two capped landfills). The estimated liability has been recorded in the Statement of Net Assets, Governmental Activities. The \$3,335,000 reported as landfill closure and post-closure liability at June 30, 2008 is based on what it would cost to perform all closure and post-closure care at June 30, 2008. Actual costs may be higher due to inflation, changes in technology or changes in regulations.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2008, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2008.

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 15 – SUBSEQUENT EVENTS

Subsequent to June 30, 2008, the Town issued the following bonds:

On September 15, 2008, the Town issued general obligation refunding bonds of \$2,700,000 for the purpose of advance refunding a portion of the general obligation bonds issued November 15, 1998. Principal is payable annually in variable amounts beginning on November 15, 2009 through November 15, 2018. Interest is payable semi-annually on November 15 and May 15 beginning on November 15, 2008. The coupon interest rate varies from 3.00% to 3.625% through the term of the loan.

On March 18, 2009, the Town issued general obligation bonds financed through the Massachusetts Water Pollution Abatement Trust of \$1,700,000. Principal is payable annually in variable amounts beginning on July 15, 2009 through July 15, 2028. Interest is payable semi-annually on July 15 and January 15 beginning on July 15, 2009. The coupon interest rate is 2.00%.

NOTE 16 – PRIOR PERIOD RECLASSIFICATIONS

The following governmental funds have been restated to reflect the reclassification the Municipal Capital Stabilization Fund and the Stabilization Fund as major funds from the Nonmajor Governmental Funds at June 30, 2007.

Description	Municipal Capital Stabilization Fund	Stabilization Fund	Nonmajor Governmental Funds
Governmental fund balances at June 30, 2007, as previously reported	\$ -	\$ -	\$ 5,840,738
To reclass the major Municipal Capital Stabilization fund and the Stabilization fund from the Nonmajor Governmental funds	<u>1,103,049</u>	<u>1,093,387</u>	<u>(2,196,436)</u>
Governmental fund balances at June 30, 2007, as restated	<u><u>\$ 1,103,049</u></u>	<u><u>\$ 1,093,387</u></u>	<u><u>\$ 3,644,302</u></u>

TOWN OF SEEKONK, MASSACHUSETTS
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2008

NOTE 17 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During fiscal year 2008, the following GASB pronouncements were implemented:

The GASB issued **Statement #43**, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, was implemented in Fiscal 2008. Since there is no legally established separate trust for the postemployment benefit plan this pronouncement did not impact the basic financial statements.

The GASB issued **Statement #48**, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues* was implemented in FY2008. Since the Town does not sell or pledge receivable or future revenues, this pronouncement did not impact the basic financial statements.

The GASB issued **Statement #50**, *Pension Disclosures – an amendment of GASB Statements No. 25 and No. 27*, was implemented in FY2008. Since the Town does not operate its' own pension plan, this pronouncement will not impact the basic financial statements.

Future GASB Pronouncements:

The GASB issued **Statement #45**, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, which is required to be implemented in Fiscal 2009. Management believes this pronouncement will require additional disclosure and impact the basic financial statements.

The GASB issued **Statement #49**, *Accounting and Financial Reporting for Pollution Remediation Obligations* which is required to be implemented in FY2009. Management does not believe that there are any pollution remediation obligations that will require disclosure and this pronouncement will not have an impact on the basic financial statements.

The GASB issued **Statement #51**, *Accounting and Financial Reporting for Intangible Assets* which is required to be implemented in FY2010. Management believes this pronouncement will require additional disclosure, but will not have a material impact on the basic financial statements.